



**Notice of meeting of  
Economic & City Development Overview & Scrutiny Committee**

**To:** Councillors Riches (Chair), Watt (Vice-Chair), Burton, Levene, Semlyen, Williams, Hyman and D'Agorne

**Date:** Tuesday, 12 July 2011

**Time:** 5.30 pm

**Venue:** The Guildhall, York

**AGENDA**

**1. Declarations of Interest** (Pages 3 - 4)  
At this point Members are asked to declare any personal or prejudicial interests they may have in the business on this agenda.

**2. Minutes** (Pages 5 - 8)  
To approve and sign the minutes of the last meeting of the Economic & City Development Overview & Scrutiny Committee held on 21 June 2011.

**3. Public Participation**  
It is at this point in the meeting that members of the public who have registered their wish to speak can do so. The deadline for registering is by **5pm on Monday 11 July 2011**. Members of the public can speak on specific planning applications or on other agenda items or matters within the remit of the committee.

To register please contact the Democracy Officer for the meeting, on the details at the foot of this agenda.

**4. Report from the Cabinet Leader on (Pages 9 - 12)  
Priorities and the Year Ahead**  
This report from the Cabinet leader presents Members with his priorities for the Year Ahead.

**5. Update on the implementation of (Pages 13 - 28)  
recommendations arising from the  
Newgate Market Scrutiny Review**

This report provides Members with updated information on the implementation of recommendations arising from the Newgate Market Scrutiny Review.

**6. Sixth Monthly Update Report on Major (Pages 29 - 36)  
Developments within the City of York  
Council**

This report provides Members with an overview and update in relation to current major development and planning proposals in the city.

**7. Sixth Monthly Update Report on Major (Pages 37 - 46)  
Transport Initiatives and Issues Arising  
from Them**

This report provides Members of the Economic & City Development Overview and Scrutiny Committee with an overview and update in relation to the major transport initiatives in the city currently being progressed.

**8. Work Plan 2011-12 (Pages 47 - 48)**

This report presents the Committee's work plan for the forthcoming year for consideration.

**9. Urgent Business**

Any other business which the Chair considers urgent under the Local Government Act 1972

**Democracy Officer:**

Name- Judith Cumming

Telephone No. – 01904 551078

E-mail- judith.cumming@york.gov.uk

For more information about any of the following please contact the Democracy Officer responsible for servicing this meeting

- Registering to speak
- Business of the meeting
- Any special arrangements
- Copies of reports

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If you would, you will need to:

- register by contacting the Democracy Officer (whose name and contact details can be found on the agenda for the meeting) **no later than 5.00 pm** on the last working day before the meeting;
- ensure that what you want to say speak relates to an item of business on the agenda or an issue which the committee has power to consider (speak to the Democracy Officer for advice on this);
- find out about the rules for public speaking from the Democracy Officer.

**A leaflet on public participation is available on the Council's website or from Democratic Services by telephoning York (01904) 551088**

### Further information about what's being discussed at this meeting

All the reports which Members will be considering are available for viewing online on the Council's website. Alternatively, copies of individual reports or the full agenda are available from Democratic Services. Contact the Democracy Officer whose name and contact details are given on the agenda for the meeting. **Please note a small charge may be made for full copies of the agenda requested to cover administration costs.**

### Access Arrangements

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If you have any further access requirements such as parking close-by or a sign language interpreter then please let us know. Contact the Democracy Officer whose name and contact details are given on the order of business for the meeting.

Every effort will also be made to make information available in another language, either by providing translated information or an

interpreter providing sufficient advance notice is given. Telephone York (01904) 551550 for this service.

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## **Holding the Cabinet to Account**

The majority of councillors are not appointed to the Cabinet (39 out of 47). Any 3 non-Cabinet councillors can 'call-in' an item of business from a published Cabinet (or Cabinet Member Decision Session) agenda. The Cabinet will still discuss the 'called in' business on the published date and will set out its views for consideration by a specially convened Scrutiny Management Committee (SMC). That SMC meeting will then make its recommendations to the next scheduled Cabinet meeting in the following week, where a final decision on the 'called-in' business will be made.

## **Scrutiny Committees**

The purpose of all scrutiny and ad-hoc scrutiny committees appointed by the Council is to:

- Monitor the performance and effectiveness of services;
- Review existing policies and assist in the development of new ones, as necessary; and
- Monitor best value continuous service improvement plans

## **Who Gets Agenda and Reports for our Meetings?**

- Councillors get copies of all agenda and reports for the committees to which they are appointed by the Council;
- Relevant Council Officers get copies of relevant agenda and reports for the committees which they report to;
- Public libraries get copies of **all** public agenda/reports.

**MEETING OF ECONOMIC AND CITY DEVELOPMENT  
OVERVIEW & SCRUTINY COMMITTEE**

**Agenda item 1: Declarations of interest**

The following Members declared standing personal interests.

Councillor D'Agorne- Employee of York College

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City of York Council

Committee Minutes

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MEETING	ECONOMIC & CITY DEVELOPMENT OVERVIEW & SCRUTINY COMMITTEE
DATE	21 JUNE 2011
PRESENT	COUNCILLORS RICHES (CHAIR), WATT (VICE-CHAIR), BURTON, LEVENE(EXCEPT MINUTE ITEM 4), SEMLYEN, WILLIAMS AND D'AGORNE
APOLOGIES	COUNCILLOR HYMAN

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### 1. **DECLARATIONS OF INTEREST**

Members were invited to declare at this point in the meeting any personal or prejudicial interests, other than the standing declarations that they might have in the business on the agenda.

Councillor D'Agorne declared a personal and non prejudicial interest in relation to Agenda Item 6 (Report- Draft Work Plan for the Economic & City Development Overview & Scrutiny Committee 2011/12), under which discussions of homelessness in York took place, as a trustee of York Action on Youth Homelessness.

No other interests were declared.

### 2. **MINUTES**

RESOLVED: That the minutes of the Economic and City Development Overview and Scrutiny Committee held on 5 April 2011 be approved and signed by the Chair as a correct record.

### 3. **PUBLIC PARTICIPATION**

It was reported that there had been no registrations to speak under the Council's Public Participation Scheme.

**4. AN INTRODUCTION TO ARRANGEMENTS FOR OVERVIEW & SCRUTINY IN YORK**

Members received an introductory report in relation to arrangements for Overview & Scrutiny in York.

RESOLVED: That the report be noted.

**5. PRESENTATION BY THE LEAD OFFICER AND ASSISTANT DIRECTORS ON ONGOING AND FUTURE PLANNED WORK IN THE DIRECTORATE**

Members received a presentation from the three Assistant Directors whose work areas fell within the remit of the Committee. The presentation informed them of ongoing and future planned work within the City Strategy Directorate. Slides from the presentation were attached to the agenda after the meeting, which was subsequently republished online.

Members were informed of the challenges that Climate Change posed to the city in relation to developments. It was noted that the medieval street pattern, along with the Green Strategy from the Local Development Framework should be noted in future developments.

In relation to Local Enterprise Partnerships (LEPs) and their funding from the Regional Growth Fund (RGF), Officers informed Members that money from the RGF was spread nationally and that there was a greater need to be creative in seeking funding for development in the city. Officers explained to Members how the LEPs also did not have an established staffing structure, and existed as a partnership which relied on officers who worked within the Local Authority structures. Members noted that future updates on LEPs, would be presented to the Committee.

One Member asked a question about the possible timescale for development on the York Central Site. Officers replied that current discussion between the Science Museum and Network Rail was taking place and an overall masterplan would be completed at a later date.

The Chair thanked Assistant Directors for their presentation to the Committee.

RESOLVED: That the presentation be noted.

**6. REPORT-DRAFT WORK PLAN FOR THE ECONOMIC & CITY DEVELOPMENT OVERVIEW & SCRUTINY COMMITTEE 2011/2012**

Members considered a report which presented them with the Committee's draft work plan for the forthcoming year. It also asked them to select several broad topic areas for possible future consideration by the committee. These topics would be presented to a future meeting between Scrutiny Members, Cabinet Members and Chief Officers. At this meeting it would be decided which topics should go ahead and which committee, they would be allocated to.

The topics that were put forward by the Committee were;

- How to address current and prevent future homelessness in the City.
- The City Centre Economy;
  - Identify success factors
  - Decisions key players need to make to achieve long term stability
  - Early evening economy
  - Level of growth
  - Mix of retail
  - How the Council can support the city centre economy
  - Are there any quick wins?
- Air Quality in York
  - Low emissions zone
  - Trans-shipment
  - Are policies developing quickly enough?
  - Scrutiny helping to form policies
- Energy efficiency
  - Reducing carbon footprints at a domestic level relating to domestic energy use and production

➤ Lessons to be learned

- RESOLVED:
- (i) That the work plan be noted
  - (ii) That the aforementioned list of topics be put forward to a future meeting of Scrutiny Members, Cabinet Members and Chief Officers.

Cllr J Riches, Chair

[The meeting started at 5.35 pm and finished at 7.15 pm].



**Councillor James Alexander**  
**Labour Leader of City of York Council**  
**Report to Economic & City**  
**Development Overview & Scrutiny**  
**Committee (ECDOSC) – June 2011**

**Report from the Leader on the year ahead (2011-2012)**

I have written this report taking into account the remit of ECDOSC. I am happy to answer any questions on this report or any questions relevant to areas in my portfolio that fall within the remit of this Committee, these are primarily economic development and tourism.

**Increasing Jobs and Economic Growth**

This is the overarching policy of this administration. We need to play a role in developing an economic environment where the number of jobs increases, brought about by growth in new and existing businesses.

Residents are struggling due to the global economic crash and this is exacerbated by the Government pursuing an economic policy of faster and deeper than necessary deficit reduction by reducing public sector spending. This involves making people redundant and increasing the burden on the welfare system, which ironically is a budget the Government wishes to cut.

York has been given conflicting information as to how vulnerable we are to these reductions. As a city, we have an over-reliance on public sector employment and an unbalanced economy. This leaves us particularly at risk but we also have a number of different public sector organisations that may spread the reductions amongst particular services.

Since taking control we have seen negotiations with Mark and Spencer yield results through its commitment to bring new jobs to York and we have also taken the decision to support expansion of York St John to create more new jobs. These two areas have the potential to create up to 400 jobs. I suspect though that the number will be nearer 300. This is just the start of efforts to deliver economic prosperity for the city.

**Local Enterprise Partnerships**

I am the only person to sit on both the Leeds City Region and York North Yorkshire Local Enterprise Partnerships (LEPs) that were created following the demise of Yorkshire Forward. There is no money attached to the LEPs and the advice received from Government is both inconsistent and contradictory. The advice does not give the private sector the certainty it requires.

I would have preferred to see Yorkshire Forward reformed, not abolished.

I am using my unique position to broker the best deals for York as they emerge. I am not convinced an Enterprise Zone is in the best interests of York given possible changes to business rates in the Localism Bill.

I have been elected Labour Vice-Chair of the Leaders' Board and Vice-Chair of the Employment and Skills Board. Councillor Tracey Simpson-Laing has been appointed to the Housing Board and Councillor Dave Merrett to the Transport Board.

### **Tourism**

I realise how important tourism is to our local economy and therefore unlike my predecessor, I have decided to become a director of Visit York. We believe our 'Reinvigorate York' scheme will support the visitor economy.

### **Reinvigorate York**

My administration has taken the decision to invest at least £2m in restoring our city centre to a position befitting a city such as York. We are currently losing retail market share and we need to be more competitive in the tourism market. This funding will go some way to right the wrong of under-investment under the previous administration.

### **Financial Black Holes**

We have discovered a number of financial black holes left by the previous administration. This includes £0.8m in the Housing and Revenue Account (HRA) and £0.5m in Property Services. The Cabinet is asking for full disclosure of the financial problems that were kept from us in opposition and we are asking for options on how to clean up the mess.

### **West Offices**

I toured the new offices to inspect the progress being made. I have asked the Chief Executive to look at increasing the capacity that can be used by partners to create more of an income stream to the council.

I also visited Barnsley to find out more about their move to new council offices. I received an agreement from the Leader of Barnsley from some of his staff to come to York and discuss with our staff how their move went and what they learnt.

### **Shared Services**

I have written to all council leaders in the region requesting discussions on shared services. A number of councils have responded. Shared services could deliver savings to the council taxpayer. The main criteria for shared service negotiations will be maintaining quality of service, whether there is a genuine saving to be made and where staff will be based.

**York's Fairness Commission**

York's Fairness Commission will begin its work in the next couple of months. It fulfils a manifesto commitment to have a genuine non-partisan engagement with residents over service priorities of the council. It is clear the Fairness Commission may have the opportunity of a longer-term role in working towards policy formulation to close the gap between rich and poor.

Labour is enjoying making a positive difference to York and delivering on our manifesto pledges.

**Councillor James Alexander**  
**Labour Leader of City of York Council**  
**28<sup>th</sup> June 2011**

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## **Economic & City Development Overview & Scrutiny Committee**

12<sup>th</sup> July 2011

Report of the Assistant Director Governance & ICT

### **Update on Implementation of Recommendations arising from the Newgate Market Scrutiny Review**

#### **Summary**

1. This report provides Members with updated information on the implementation of recommendations arising from the Newgate Market Scrutiny Review (**Annex A refers**).

#### **Background**

2. The Newgate Market Scrutiny Review took place between December 2009 and December 2010 and worked to the following remit:

#### **Aim**

3. To investigate possible ways of improving the existing stall market and its surrounding area currently occupied by Newgate Market as a contribution to the Renaissance Team's work and the Footstreets Review, enabling them to recommend new designs and roles for Newgate Market and the associated public realm.

#### **Key Objectives**

- i. To receive information from the Renaissance Team about its work plan; particularly in relation to Newgate Market
- ii. To investigate comparators to Newgate Market (what makes a good market, what constitutes good practice)
- iii. To investigate potential, immediate, short & long term development of, improvements to and usages of this area
- iv. To look at the income generated by Newgate Market

### **Consultation**

4. Relevant officers have provided updated information on the recommendations arising from the review and will be in attendance at the meeting to answer any questions.

### **Options**

5. With regard to Annex A, Members may choose to do one, some or all of the suggestions below:
  - a. Sign off those recommendations where implementation has been completed
  - b. Request further updates to clarify any outstanding recommendations

### **Analysis**

6. The Newgate Market Scrutiny Review was completed in December 2010. The Committee are asked to consider the update at **Annex A** to this report and decide which recommendations, if any, to sign off as complete. A further update on any outstanding recommendations will be brought to this Committee in 6 months time.

### **Corporate Strategy 2009/12**

7. The process of monitoring the implementation of approved recommendations helps us to be an 'Effective Organisation'.

### **Implications**

8. There are no known Financial, Human Resources, Equalities, Legal, ITT or other implications associated with the recommendations in this report.

### **Risk Management**

9. In compliance with the Council's risk management strategy, there are no known risks associated with this report.

## Recommendations

10. Members are asked to note the contents of this report and agree which recommendations arising from the completed Newgate Market scrutiny review can be signed off.

Reason: To raise awareness of those recommendations which have still to be implemented.

## Contact Details

### Author:

Tracy Wallis  
Scrutiny Officer  
Scrutiny Services  
01904 551714

### Chief Officer Responsible for the report:

Andrew Docherty  
Assistant Director Governance & ICT  
01904 551030

Report  
Approved



Date 29.06.2011

Wards Affected:

All



For further information please contact the author of the report

Background Papers: None

## Annexes

**Annex A** – Update on the Recommendations Arising from the Newgate Market Scrutiny Review.

**Annex B** – Illustration of how a sculpted stall might look

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Board & Topic		Recommendation of the Scrutiny Committee	Executive Recommendation of 18th January 2011	Update on Recommendations as of July 2011
<b>Economic &amp; City Development Overview &amp; Scrutiny Committee - Newgate Market Review</b>	1	To improve the general cleanliness of the market. This can be achieved in the short term by:		
	i	Early implementation of the Service Level Agreement (SLA) with a review after 3 months	Request that CANS officers include a review of the SLA agreement to consider cleanliness and to report to the Executive Member on review after 3 months	Staff rota amendments and new cardboard recycling initiatives introduced March 2011. Resulted in reduced landfill waste (and waste receptacles needed at market). Noticeable improvements in standards of cleansing on Newgate Market.

Board & Topic		Recommendation of the Scrutiny Committee	Executive Recommendation of 18th January 2011	Update on Recommendations as of July 2011
	ii	Closing the market one day per quarter for deep cleansing (the first instance to be before Easter 2011)	Agree to examine if the outcome of (i) in terms of measurements of cleanliness indicates that this action is necessary	Deep clean undertaken in March. Limited, though noticeable, success. Next one scheduled for August.
		And in the medium term by:		
	iii	Exploring the possibilities of storing waste underground - possibly in St Sampson's Square or by exploring other suitable options	Request that officers review other suitable locations for storing waste	CANS considering exploring this further and feel it could fit in with a recycling exercise currently being looked into.
	2	To improve the public realm. This can be achieved in the short term by:		

Board & Topic		Recommendation of the Scrutiny Committee	Executive Recommendation of 18th January 2011	Update on Recommendations as of July 2011
	i	Working with landlords and lessees of buildings surrounding the market to improve their general appearance	Agree	Buildings owned by the Council - we regularly inspect to ensure the tenants are complying with the covenants in the leases concerning repair/decoration. Where CYC responsible under the lease we do not have a sufficient budget to do more than the minimum - could make a bid for capital resources for next year? Can't comment on those buildings not owned by the Council
	ii	Trailing 'sculpted style' stalls along Jubbergate with a view to implementing this throughout the market	Notes the estimated costs which would require a growth bid to be proposed in the budget rounds	Renaissance team investigating partnership opportunities with York St John University to design/trial 4 such stalls in Jubbergate. Costs estimated at circa £5k per unit (£20k in all). See attachment for possible design concept.
		And in the medium term by:		

Board & Topic		Recommendation of the Scrutiny Committee	Executive Recommendation of 18th January 2011	Update on Recommendations as of July 2011
	iii	Looking at ways of preventing unauthorised parking in Silver Street & the market	Agree	Network Management advise the Footstreets Review will aim to address this issue.
	iv	Providing additional market stalls along Silver Street	Request officers examine business case for the provision of additional market stalls	Additional stalls, albeit seasonal, have been introduced along Silver Street, including food outlets with adjacent seating. Noticeable increase in footfall along this access route.
	v	Improving the lighting in the area	Request that officers review lighting of the market area to assess deficiencies to be met from existing budgets	Lighting engineers advise that in principle this is fine but that any projects would be dependant on stall locations (if altered from existing layout), their size and permanance. Also, any equipment proposed would need largely to fit in correctly with the whole design and ethos of the market. Costings have yet to be explored.



Board & Topic		Recommendation of the Scrutiny Committee	Executive Recommendation of 18th January 2011	Update on Recommendations as of July 2011
		<p>To begin to improve the early evening economy. In the short term this can be achieved by undertaking a trial of a fixed closing time of 5pm for the market. It would also require all market traders to agree to trade until 5pm. The closing time to be reviewed in accordance with any other trading initiatives in the city centre.</p>	<p>Agree, subject to agreement with market traders</p>	<p>No real 'buy in' as yet from the traders (I.e. in a voluntary capacity). If footstreet hours themselves were to be amended in the near future then the traders would conform to that time as effectively being their closure time, be it 4.30 or 5.00pm.</p>
		<p>In the short term to improve and make more attractive all entrances to the market. This can be achieved by:</p>		

Board & Topic		Recommendation of the Scrutiny Committee	Executive Recommendation of 18th January 2011	Update on Recommendations as of July 2011
	i	Looking at the positioning of stalls	Agree	Markets Management addressing this where practical and possible.
	ii	Improving the lighting in the area	Request that officers review lighting of the market area to assess deficiencies to be met from existing budgets	see 2(v) above
	iii	Improving general cleanliness	See notes for Recommendation 1	See 1 (I), (ii) above
	iv	Making the Snickleways leading from the Shambles more inviting and recognisable as permissible routes to Newgate Market	For areas that are in Council ownership - could be considered within existing budgets for property. Otherwise as per recommendation 2(i)	Property comment - existing budgets could not fund this work as they are already overstretched. A bid fo Capital Resources from the Council's overall budget should be considered. Note - previous bids for capital funds for work to a variety of properties failed!

Board & Topic		Recommendation of the Scrutiny Committee	Executive Recommendation of 18th January 2011	Update on Recommendations as of July 2011
	5	In the short term to encourage more open access from The Shambles and other properties that back onto the market. To encourage pavement cafes and 'walk through' premises where possible	Agree	One Italian restaurant so far has been working with markets management to introduce a pavement café, with alcohol licence, in an area made clear for him (by removing 4 stalls) to the rear of his property. Due to open summer 2011.
	6	To improve the market stalls; this can be achieved in the short term by:		
	i	Replacing the existing canopies on the market stalls at an approximate cost of £200 per canopy		Work ongoing (several canopies replaced already). Insufficient budget for all 90 stalls to be completed in 2011/12

Board & Topic		Recommendation of the Scrutiny Committee	Executive Recommendation of 18th January 2011	Update on Recommendations as of July 2011
	ii	To reduce the number of stalls in the market to enable freer footfall	Agree if this can be met at no additional cost with additional stalls on Silver Street	4 stall already removed (see 5 above) with potential for further removal
		And in the medium term by:		
	iii	Exploring the type of stall that would be most suitable to the marketplace	Request that officers maintain information on options available to future budget decisions on the market	Officers currently exploring the various options and costings of new 'fixed' stalls, removeable 'pop-up' gazebo style stalls, and more artistic design type stalls (as per 2ii above)
	7	In the medium to long term to look at using the rear of the market for a new store for the market equipment	Note to be subject to budget process	A bid for Capital Resources from the Council's overall budget to address this was unsuccessful. Central Building in Parliament Street continues to be used for storage in the meantime.

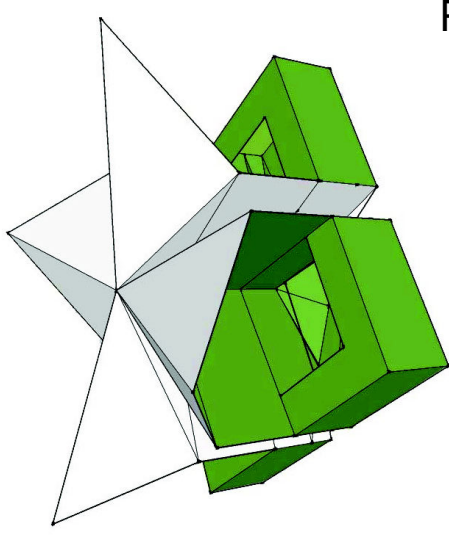
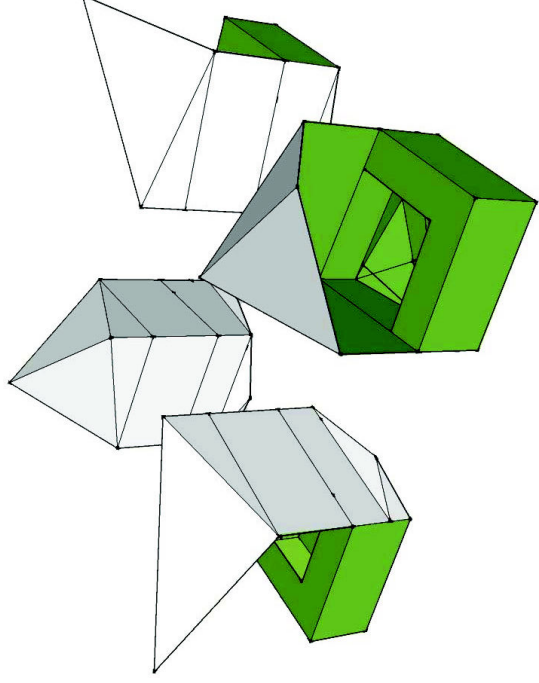
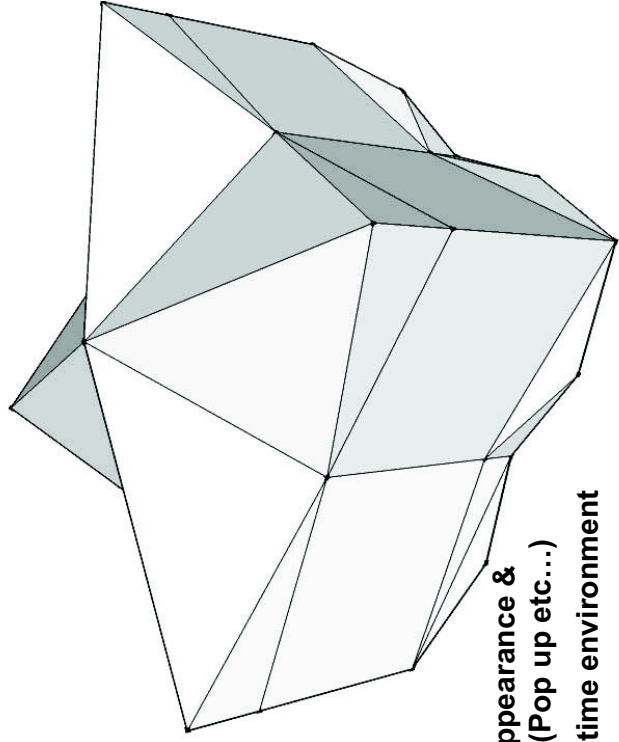
Board & Topic		Recommendation of the Scrutiny Committee	Executive Recommendation of 18th January 2011	Update on Recommendations as of July 2011
	8	That a programme of reinvestment in the marketplace should be undertaken. To this end it is recommended that there is a 5% reinvestment of income generated by the market per annum	Officers be requested to prepare a business case for investment in the market	Finance Officer Comment - As long as the market meets its budgetary target it would be possible to reinvest surplus income into the Market. However there could be no guarantee of funds being available which would make planned investment difficult. The only way of providing certainty of funding would be by identifying additional funds through the budget process.

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# 02

## Physical Improvement Options

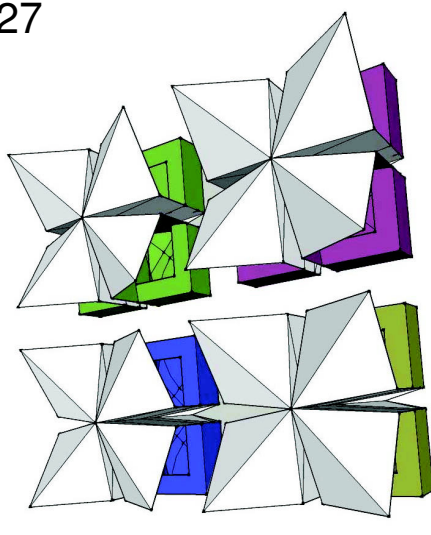
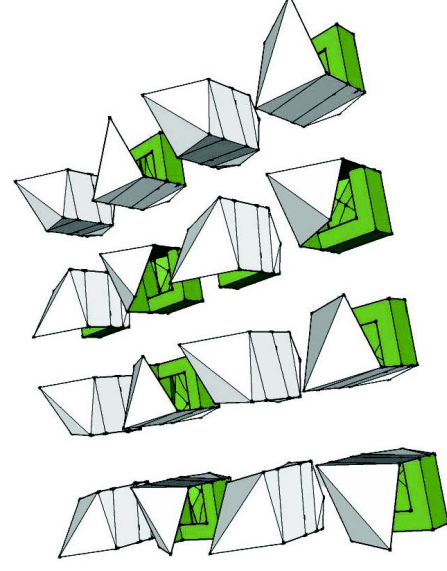
Example: Stalls[3.13]



- Stall appearance & format (Pop up etc...)
- Night time environment

example design-

- very robust
- Minimal "pop up & down" time
- Sculptural
- Many possible configurations- flexible
- Night time art installation with illumination
- national attraction
- all of the above to offset initial higher capital expenditure
- minimal moving parts



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## Economic & City Development Overview & Scrutiny 12th July 2011 Committee

Report of the Director of City Strategy

### Six Monthly Update Report on Major Development Schemes in York

#### Summary

1. This report provides Members with an overview and update in relation to the major development and planning proposals in the city at this time.

#### The Development Sites:

2. Hungate

*A major city centre, business, leisure and residential quarter including a community focal building.*

- Phase 1 (all residential) now completed, and most houses and flats have been sold.
- Phase 2 (mixed residential and retail) has already obtained “reserved matters” planning approval. Applicant in discussion with Council officers re. design modifications and some change of use from A3 to residential.
- Consents and permissions obtained for new footbridge over the River Foss. Construction expected in conjunction with phase 2.

3. Germany Beck

*Development of family housing*

- Outline planning permission granted by the Secretary of State, with details of access arrangements from A19 also approved.
- Developers in discussion with the Highway Authority regarding detailed access arrangements and implementation.
- No reserved matters planning applications yet for details and no confirmation of start date, but discussions with Persimmon and planning consultants are now taking place with a view to

submission of amendments and refresh of Design Code late Summer 2011.

4. Derwenthorpe

*Development of family housing, with high quality sustainable dwellings.*

- Outline planning permission granted by the Secretary of State, with details of 1st phase approved by the Council.
- Non-planning obstacles now overcome. JR Housing Trust undertaking preparatory work and work on major infrastructure has begun.

5. York Central

- a. The City of York Council have led a review of the way forward on York Central since summer 2009. The review, carried out with the close involvement of the principal landowners (Network Rail, Yorkshire Forward, and the National Museum of Science And Industry), confirmed that York Central is still a strategic priority for all parties despite the cessation of the York Central Consortium led process in 2009.
- b. The review concluded that a more phased approach to development is required with the overall vision and strategy for the area set out in a flexible 'development framework', to allow this very significant area to be developed in manageable pieces with key infrastructure in place to improve certainty and confidence and to minimise risk Officers have been working with the York Renaissance team and Yorkshire Forward to look at how best this comprehensive framework can be prepared and to establish parameters for the phased delivery of development.
- c. It is proposed that the Supplementary Planning Document (SPD) for York Central is produced as a 'Development Framework' comprising four key interdependent elements:
  - a planning framework;
  - an infrastructure framework;
  - a spatial framework, and
  - a delivery and funding framework.

- d. It is anticipated that the document will be jointly prepared by the York Northwest team and the York Renaissance team with additional support in the short term from Yorkshire Forward. It is intended that a further report is brought to Members in late Summer 2011 in order to outline progress on the Development Framework together with a project plan for the preparation of the document.
- e. The Council is beginning to explore innovative sources of finance to deliver up front infrastructure such as Tax Increment Financing, which the coalition government have been positive about, and we will be carrying out further work to support any future bids. A Regional Growth Fund Bid (Round 2) is also being submitted, which focuses on employment opportunities in the short-medium term. The Council will become an active player in any partnership approach to achieve delivery.

6. Castle – Piccadilly

*A major extension to York's retail core and creation of new world-class civic space around the Eye of York.*

- CYC officers in discussions with landowners and their urban design team on taking forward a high quality, retail-led scheme on this site. Consideration of wider area, including Coppergate 1 and Piccadilly, also being reviewed and discussed.
- Comprehensive public consultation on a proposed masterplan approach likely to commence in late Summer 2011 will test with key stakeholders first e.g. English Heritage. Planning submission anticipated late 2012/ early 2013.

7. University of York – Heslington East

*Expansion and the enlargement of the University of York on a greenfield site to the east of Heslington village.*

- Cluster 1 almost completed including both new student residential accommodation and academic buildings, which are now in use.
- Deans Acre link road constructed and in use.
- Design work in progress in relation to a masterplan for cluster 2.
- Most recent planning approvals for development on cluster 2 including: (a) new energy centre (combined heat and power for old and new campus), (b) new social and catering facility building and (c) 2<sup>nd</sup> residential college. Construction commenced in relation to the 2<sup>nd</sup> residential collage

- Planning permission granted and construction recently started in relation to the sports village and swimming pool at the eastern end of the Heslington East campus.
- Planning permission granted and construction commenced for: new road link from Hull Road, (adj to Grimston Bar Park+Ride site), extension of northern service road and new car park off the northern service road (take pressure off Badger Hill)

#### 8. West Offices Complex

*New HQ and offices for the City of York Council*

- All necessary Planning and Listed Building permissions / consents granted, and demolition nearing completion.
- The Council's will issue a licence to the developer to commence the construction of new office accommodation comprising a refurbishment of the existing building together with a proportion of new build totalling approx 13,600sqm.
- When complete the building will provide a base for ~1400 staff.
- Construction is scheduled to complete and the building handed over to the council at the end of September 2012.
- Following a period of fit out and familiarisation the council will begin the process of relocating staff to the building from the end of 2012.
- The building will be fully operational early in 2013.

#### 9. Terry's

*Mixed use scheme for primarily employment and residential with re-use of Listed Buildings and new development*

- Hybrid (outline with full listed building consents, conservation area consents and demolition) applications approved by Planning Committee Feb 2010
- Section 106 legal agreement very close to being signed off.
- Full approval for Harrison's Head Office in the listed "time office" building.
- Temporary approval for Dickinson Dees solicitors in former headquarters building.(Listed building)
- Discussions with house builders / developers and City Council now taking place in order to inform bids for new build part of site.
- Work due to begin on main site (including main factory Listed Building conversion) late 2011/ early 2012.

10. Nestlé South

*Delivery of a major new residential and business quarter to regenerate former factory buildings and support Nestlé's ongoing role in the city*

- Applications approved December 2010 and now progressing to Reserved Matters.
- Section 106 Agreement nearly complete.
- Developer launch at Royal York Hotel 6<sup>th</sup> July 2011.

11. Community Stadium

- The Executive agreed on 6th July 2010 that Monks Cross would be the preferred site for the football/ rugby stadium.
- An Executive report was considered on 19<sup>th</sup> October regarding the project governance arrangements.
- Pre-application discussions and assessments are on-going with the developer Oakgate to bring forward a comprehensive development that will include a community stadium.

12. British Sugar

*Major regeneration opportunity including an element of employment and a proposed Urban Eco-settlement 'pilot' scheme for the Leeds City Region.*

- Comprehensive consultation from December 2010 February 2011. Report back, revisions and approval by end of Summer 2011.
- The landowner Associated British Foods have assembled a masterplanning team – including architects and transport specialists.
- CYC officer working collaboratively with applicant and agent.
- CBRE appointed to independently assess viability and affordable housing.
- Planning application expected late Summer 2011.

13. North Selby Mine

*Employment uses comprising Science city York research and an energy from waste scheme.*

- Pre-application consultation with local communities now taking place (Wheldrake /Escrick area)

- Original draft proposal for Science City York education and sustainability research facility associated with the proposed commercial energy from waste element of the scheme including a “plasma gasification” plant and anaerobic digestion facility.” Plasma Gasification proposal now not being pursued and Science City York withdrawn from the project.
- Energy from waste facility would utilise existing infrastructure providing direct electric cabling connection to the national grid.
- Enforcement Notice issued to seek removal of unused buildings on the site. This is now the subject of an appeal.

### **Consultation**

Not applicable as this report is for information only.

### **Options**

Not applicable as this report is for information only.

### **Analysis**

Not applicable as this report is for information only.

### **Corporate Priorities**

14. The facilitation of the development of these major sites accords with the Council’s priorities relating in particular to maintaining thriving a City through support for its economy and for a sustainable city, which is allowed to grow whilst maintaining York’s special qualities.

### **Implications**

15. There are no financial, human resources, crime and disorder, information technology, property or other implications directly associated with this information only report.

### **Risk management**

16. Not applicable as this is an item for information only.

### **Recommendations**

17. That the Committee note the present position in relation to major developments and planning applications in the city.

**Author:**

Mike Slater  
Assistant Director, Planning  
and Sustainable Development  
Tel: 551300

**Chief Officer Responsible for the  
report:**

Bill Woolley  
Director of City Strategy

Report  
Approved



**Date**

29/06/11

**For further information please contact the author of the report  
Wards affected – ALL**

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**Economic & City Development Overview and  
Scrutiny Committee****12 July 2011**

Report of the Director of City Strategy

**An Update Report on Major Transport Initiatives in York****Summary**

1. This report provides Members of the Economic & City Development Overview and Scrutiny Committee with an overview and update in relation to the major transport initiatives in the city currently being progressed.

**Major Transport Initiatives**

2. Separate reports on the major transport initiatives are presented to the Cabinet Member for City Strategy on a regular basis. The overall capital programme is monitored through the year with the latest report submitted to the 28 June Decision Session.

**LTP3 – Progress**

3. LTP3 sets out the transport strategy for the city and the measures to be progressed in the short-term (2011-2015), medium-term (2015-2021) and long-term (2021 -2031), under the following strategic themes:
  - Provide Quality Alternatives (to the car).
  - Provide Strategic Links
  - Implement and Support Behavioural Change.
  - Tackle Transport Emissions.
  - Improve Public Streets and Spaces
4. The City of York Local Transport Plan 2011 – 2031 (LTP3) was issued to the DfT in draft form, subject to adoption by Full Council, on 31 March 2011. The approved LTP3 was published, following adoption by Council, on 7 April 2011.

5. LTP3 sets out ambitious objectives over the long term, but is realistic in what is achievable over the next few years, reflecting the lower levels of funding from national government than was received for LTP2 (2006-2011). However, it is anticipated that significant improvements are still possible in the short term, as many of the measures proposed are deliverable by making better use of existing infrastructure rather than high capital expenditure.
6. Key aspects to be delivered in the short term include:
  - Significant improvements to public transport (buses) within and into York.
  - Improved air quality
  - Safer streets
7. LTP3 is also harmonised with and supportive of the Local Development Framework Core Strategy.
8. The infrastructure improvements proposed over the LTP3 period are included in the document and delivery identified in detail in the Capital Programme reports to the Cabinet Member for City Strategy Decision Sessions.

### Cycling City

9. The Cycling City project was a three year programme (2009-2011) to encourage more people to cycle in the city. The programme was funded by a £3.68m grant from Cycling England (CE), which has been match-funded by the city (City of York Council and other partners). Grant funding was provided to deliver both revenue and capital initiatives. Further details were included in final report to the March 2011 Executive.
10. The programme had three main project focused areas, these were: -
  - Revenue based projects – providing the opportunities to try cycling, marketing campaigning and generally increase the acceptance that cycling was the norm for York.
  - Improvements to the existing cycling infrastructure.
  - New cycling infrastructure – essentially resolving some of the main gaps in the network, an orbital cycle route and other key capital projects such as a secure cycle hub and rail station access.

11. Current data shows that the overall cycling levels are up by approximately 15%. This is in advance of the full effects of the capital schemes being realised so additional increases can be expected over the next few years as a result of the Cycling City programme.
12. For commuting, based on four of the largest employers CYC has worked with, cycling levels increased from 17% up to approx 35%. The impact of the programme on schools is less conclusive with the annual school survey showing a plateau in the numbers cycling, however given that the surveys are undertaken during January the answers are can be skewed by the weather. Independent Cycling England data for 2009 showed about a 43% increase.
13. Promotional events have been held throughout year including two of the main events, York Cycling City Races in July 2010, the Festival of Cycling in September.
14. Smaller events and cycle rides continued through the year e.g. family cycling try out show in November and Christmas cycle ride in December. Plus many other revenue funded initiatives that have been reported on nationally. Further details of events are available on the Cycling City website at <http://www.cyclingcityyork.org.uk>
15. The final elements of the infrastructure improvements included in the programme are planned to be completed in the early summer.
16. The final three sections of the Orbital Cycle Route (James Street to Millennium Bridge, Hob Moor to Water End, Clifton Green to Crichton Avenue) were completed in May with signage to be erected in July. This route provides a high quality circuit of the city away from the inner ring road improving access to schools and employment sites.
17. The Cycling Hub providing secure cycle parking in the city centre in a converted former electricity sub-station adjacent to Lendal Bridge operated by Bike Rescue was opened in January.
18. Access for cyclists, disabled and pedestrians to the station will be transformed by the introduction of new ramps from Lowther Terrace into the long stay car park and Post Office Lane into the short stay car park. These new access points will enable cyclists to avoid the busy section of the inner ring road in front of the station. The scheme is being

progressed by East Coast with a £200k contribution from the council. The ramps are due to open in mid July.

19. An update on other schemes is included in the Capital Programme section
20. It is hoped that the a successful Local Sustainable Transport Fund bid will enable elements of the Cycling City programme to continue in 2011/12 and beyond with a wider focus on all sustainable transport modes.

#### Integrated Transport Capital Programme – 2010/11

21. The integrated transport programme is funded from the Local Transport Settlement, individual transport grants and developer contributions. The funding is used to deliver the infrastructure objectives of the Local Transport Plan. Details of the programme are presented to the Executive/Cabinet Member throughout the year. (2010/11 Outturn Capital Programme Report submitted to 28 June Decision Session meeting).
22. The starting budget for the 2010/11 integrated transport capital programme was £6.9m. Following in-year budget cuts announced on 10 June 2010 the budget was reduced to £5.7m. The final budget was £5.8m following the addition of grants and virements. The LTP settlement in December indicated that future years budgets would be substantially lower at approx. £2.0m per year.
23. There was an underspend of approximately £1m against the 2010/11 budget principally due to slower than anticipated delivery of the A19 roundabout improvement scheme, which was completed in early July and delays to some of the cycling schemes across the city e.g. station access ramps being delivered by East Coast.
24. An update on the principal schemes in the 2010/11 is provided in the following paragraphs:

#### A1237 / A19 Rawcliffe roundabout improvements

*Improvements to increase the capacity of this key junction and reduce journey times on this section of York's outer ring road.*

25. The £1.4m scheme to improve capacity at the junction was completed in early July. The scheme includes the widening of the A19 North and A1237 approaches to three lanes and A1237 exits to two lanes over approx.150m. The lighting

columns will be upgraded as part of the scheme to improve safety.

26. Due to traffic queuing across the A19 roundabout, particularly in the anti-clockwise direction during pm peaks, it should be noted that the full benefit of the improvements is not expected to be realised until the A59 roundabout is also upgraded.

#### A19 Fulford Road corridor improvements

##### *Multi-modal transport improvements along this key corridor.*

27. Major improvements have been implemented between Heslington Lane and Cemetery Road including traffic monitoring cameras at four junctions; new traffic signal equipment at three junctions; improved pedestrian crossing facilities; on-road and off-road facilities for cyclists; and city-bound bus lanes on the approaches to the Broadway and Hospital Fields Road junctions.
28. Minor improvements have also been introduced at other locations including a new pedestrian refuge crossing on Fulford Main Street; a section of bus lane on Selby Road; and gateway treatments on the B1222 at Naburn.
29. Following a review of the scheme the Executive Member approved the removal of a section of the bus lane between Fulford Cross and Hospital Fields Road. The right turn lanes have been re-instated; an additional pedestrian refuge island installed and continuous on-road cycle facilities provided.
30. Schemes for the northern section of the corridor from Cemetery Road to Fishergate School including a 20mph limit were developed and delivered in early 2011.
31. The major improvements at the southern end of Fulford Road, including improvements to the A64 interchange, are closely linked to delivery of the Germany Beck development.

### Blossom Street

*A multimodal scheme to improve the layout of Blossom Street for cyclists, bus services and pedestrians*

32. The scheme has upgraded the layout and equipment of the signalised junction at the Queen Street/Blossom Street junction and provided a continuous in-bound cycle route on Blossom Street.
33. Subject to the availability of funding the 2nd phase from Holgate Road up to the end of phase 1 will be delivered in 2011/12.
34. Through the Cycling City York programme an advance green light for cyclists, which is the first of its kind in the UK, has been delivered on Queen Street allowing cyclists a 5 second head start on the main traffic.

### Other Integrated Transport Schemes

35. Wigginton Road Cycle Route – Improvements to cycle route between Foss Island Cycle Route and Clarence Street Junction. The route was completed in early 2011 combined with access changes to the new Hospital Car Park.
36. Museum Street/Library Square – Improvements to the P&R bus stop and Library Square were completed in May. The scheme was part funded by a contribution from the Property budget to improve disabled access to the library.
37. Deighton Right Turn Lane – Provision of a right turn lane and improved crossing to the bus stop on the A19 at Deighton. The scheme was completed in October in conjunction with the drainage and resurfacing works in the area.
38. Safe Routes to School – Improved routes for pedestrians and cyclists were provided to a number of schools including Hob Moor, Hempland, Haxby Road, Naburn and York High. 140 cycle parking spaces have been provided at Fulford School.

### Integrated Transport Capital Programme 2011/12

39. The original starting budget for 2011/12 was £1.9m (70% reduction on 2010/11). Carryovers and additional items will increase the budget to approximately £2.8m to be confirmed in the consolidated report to the 26 July Decision Session.

40. The significant change to the budget combined with the current overall City Strategy restructure has led to the disbanding of the Engineering Consultancy and integration of the highway design engineers into a new transport projects team within the Sustainable Transport Service. The numbers of staff in the engineering design team has been reduced and the use of consultants will be restricted to specialized areas only.
41. Owing to the level of carryover schemes and the changed priorities of the new administration it is anticipated that the original programme will need to be revised. Details will be provided in the consolidated report to the Cabinet Member for City Strategy Decision Session on 26 July.
42. The key schemes originally planned to be progressed in 2011/12 in the are indicated below. Delivery in 2011/12 is subject to confirmation of the programme on 26 July.
  - Completion of transport model upgrade
  - Public Transport schemes. Bus Location and Information Sub System improvements, City centre bus stop improvements,
  - Blossom Street – Phase 2. Extension of scheme to include Holgate Road Junction.
  - Fishergate Gyratory – Pedestrian and cycling improvements
  - Library Square Improvements – Completed
  - Rawcliffe Recreation Ground Shared Use Path – Completed
  - University Cycle Routes – Heslington Lane, University Road
  - Completion of Orbital Cycle Route – Signage to be completed
  - Station Access Ramps – To be completed mid July
  - Safety and Accessibility Schemes – Schemes to address local safety, danger reduction and speed management issues.
  - Safe Routes to School Programme – Rolling programme of improvements to improve sustainable access to schools.
  - 20mph limit pilot in South Bank area – to be extended - subject to report to 26 July Decision Session.

#### Access York Phase 1

43. Major scheme to deliver 3 new Park & Ride sites, capacity improvements to A59/A1237 roundabout and bus priorities on the A59 and Wigginton Road. The key milestones for the project are indicated below.

- Programme Entry awarded in March 2010.
- Major Scheme process suspended in June 2010.
- Major Scheme process restarted in October 2010. Access York Scheme Phase 1 scheme allocated to Development Pool.
- Planning permission has been obtained for all 3 sites.
- Options to buy the land for the main sites are in place and land acquisition of two smaller pieces is nearing completion.
- Detailed design for the Askham Bar site is continuing but detailed design of the other sites and A59 roundabout has been suspended pending a final funding decision.
- An Expression of Interest, for funding, was submitted on 4 January 2011 and a Final and Best funding bid is to be issued by 9 September 2011.
- An Interim Information note was submitted to the DfT on 24 June. It is anticipated that feedback will be provided in early July to enable any comments to be incorporated into the Final Bid.
- A decision on funding is expected by the end of 2011, for a potential start in April 2012.
- Subject to funding approval it is anticipated that the sites could be operational by the summer of 2014.

#### Subsidised Local Bus Service Provision

44. The council provides subsidies to enable a network of socially necessary public transport services to be provided to areas of the city where a purely commercial operation is not viable.
45. The council currently supports 27 services carrying approximately 850,000 passengers per year with an estimated subsidy cost of £710k in 2010/11.
46. An extensive procurement process was undertaken in 2011 with contracts for the new services awarded in July with a start date in September.
47. Owing to a 20% reduction in Bus Service Operators Grant due to start in 2012 it is anticipated that the subsidised service budget will come under additional pressure as operator costs rise and an increased number of current commercial services could become unsustainable.

#### Local Sustainable Transport Fund

48. The Local Sustainable Transport Fund is a £560m (over 4 years) fund available for Local Authorities to improve



sustainable transport in their areas. Access to the fund is on a bid basis.

49. City of York Council submitted a bid £4.645m on 18 April with an announcement expected in early July.
50. The bid included a number of citywide elements such as travel planning but is focussed on improvements to cycling, walking and public transport infrastructure in the northern quadrant of the city. This sector of the city, between the Ouse and Malton Road, has been targeted due to the relatively high number of trips by car to the main employment and retail sites (Clifton Moor & Monks Cross) in the area.
51. The bid includes revenue and capital elements to ensure that the maximum benefit of the city's existing sustainable transport networks are realised.
52. The key infrastructure improvements for public transport planned to be funded include upgrades to traffic signals to allow bus priority, additional real time passenger information displays at key bus stops in the city centre and key destinations.
53. Walking routes will be improved in the Clifton Moor and Monks Cross areas. A new cycle route will be provided between Rawcliffe and the University via Clifton Moor and Monks Cross including a key 'missing link' between Haxby Road and Wigginton Road along the south side of the Outer Ring Road.

#### 20mph Limits

54. A key priority of the new administration is the provision of 20mph speed limits in residential areas.
55. A revised policy document is being prepared for submission to the October Decision Session, which will set out how the programme will be delivered.

#### **Consultation**

Not applicable as this is an item for information only.

#### **Options**

Not applicable as this is an item for information only.

**Corporate Priorities**

56. These transport initiatives accord with the Council's priorities relating in particular to maintaining thriving a City through support for its economy and for a sustainable city which is allowed to grow whilst maintaining York's special qualities.

**Implications**

57. There are no financial, human resources, crime and disorder, information technology, property or other implications directly associated with this information only report.

**Risk management**

58. Not applicable as this is an item for information only.

**Recommendations**

59. That the Committee note the present position in relation to major transport initiatives in the city.

**Author:**

Tony Clarke  
Acting Head of Transport  
Planning  
Tel: 551641

**Chief Officer Responsible for the report:**

Richard Wood  
Assistant Director Strategic Planning  
and Transport

Report  
Approved



**Date** 30/06/11

**For further information please contact the author of the report**

**Wards affected – ALL**

## Economic & City Development Overview & Scrutiny Committee Work Plan 2011/2012

Meeting Date	Work Programme
21 <sup>st</sup> June 2011	<ol style="list-style-type: none"> <li>1. Introduction to the Role &amp; Remit of Economic &amp; City Development Overview &amp; Scrutiny Committee</li> <li>2. Presentation by Lead Officer &amp; Assistant Director on ongoing &amp; future planned work within the Directorate</li> <li>3. Report on Draft Work Plan for 2011/2012</li> </ol>
12 <sup>th</sup> July 2011	<ol style="list-style-type: none"> <li>1. Report from the Cabinet Leader on priorities and the year ahead</li> <li>2. Update on the implementation of recommendations arising from the Newgate Market Scrutiny Review</li> <li>3. Six Monthly Update Report on Major Developments within the City of York Council</li> <li>4. Six Monthly Update Report on Major Transport Initiatives &amp; Issues Arising from them</li> <li>5. Workplan</li> </ol>
27 <sup>th</sup> Sept 2011	<ol style="list-style-type: none"> <li>1. Report from the Executive Member for City Strategy on the year ahead</li> <li>2. Update on Local Enterprise Partnerships (LEPS)*</li> <li>3. Update on the implementation of recommendations arising from the Water End Councillor Call for Action</li> <li>4. Quarter 1 Monitoring Report</li> <li>5. Workplan</li> </ol>
13 <sup>th</sup> Dec 2011	<ol style="list-style-type: none"> <li>1. Quarter 2 Monitoring Report</li> <li>2. Workplan</li> </ol>
24 Jan 2012	<ol style="list-style-type: none"> <li>1. Workplan</li> <li>2. Six Monthly Update Report on Major Transport Initiatives &amp; Issues Arising from them</li> <li>3. Six Monthly Update Report on Major Developments within the City of York Council</li> </ol>
13 March 2012	<ol style="list-style-type: none"> <li>1. Quarter 3 Monitoring Report</li> <li>2. Workplan</li> </ol>

\*(Dependent on when this needs to be approved by the Cabinet)

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